## SUBSTITUTE FOR

## HOUSE BILL NO. 4207

A bill to amend 1984 PA 270, entitled

"Michigan strategic fund act,"

by amending sections 90a and 90b (MCL 125.2090a and 125.2090b), as amended by 2014 PA 506.

## THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 90a. As used in this chapter:
- 2 (a) "Community revitalization grant" or "grant" means a grant
- 3 that is approved under section 90b and that is subject to
- 4 requirements in section 90c.
- 5 (b) "Community revitalization incentive" means a community
- 6 revitalization grant, a community revitalization loan, or other
- 7 economic assistance.
- 8 (c) "Community revitalization loan" or "loan" means a loan
- 9 that is approved under section 90b and that is subject to the

- 1 requirements in section 90d.
- 2 (d) "Eligible investment" means 1 or more of the following,
- 3 subject to a written agreement under this section, including
- 4 investment which THAT occurred prior to the approval of the
- 5 application, to the extent that the project has not been completely
- 6 reimbursed to or been paid for on behalf of the person requesting a
- 7 community revitalization incentive under this chapter:
- 8 (i) Any demolition, construction, alteration, rehabilitation,
- 9 or improvement of buildings.
- 10 (ii) Site improvements.
- 11 (iii) The addition of machinery, equipment, or fixtures to the
- **12** approved project.
- 13 (iv) Architectural, engineering, surveying, and similar
- 14 professional fees but not certain soft costs of the eligible
- 15 investment as determined by the board, including, but not limited
- 16 to, developer fees, appraisals, performance bonds, closing costs,
- 17 bank fees, loan fees, risk contingencies, financing costs,
- 18 permanent or construction period interest, legal expenses, leasing
- 19 or sales commissions, marketing costs, professional fees, shared
- 20 savings, taxes, title insurance, bank inspection fees, insurance,
- 21 and project management fees.
- (e) "Eligible property" means property that meets 1 or more of
- 23 the following conditions:
- (i) Is determined to be a facility. As used in this
- 25 subparagraph, "facility" means that term as defined in section 2 of
- 26 the brownfield redevelopment financing act, 1996 PA 381, MCL
- **27** 125.2652.

- $\mathbf{1}$  (ii) Is a historic resource. As used in this subparagraph,
- 2 "historic resource" means a publicly or privately owned historic
- 3 building, structure, site, object, feature, or open space either
- 4 manmade or natural, individually listed or located within and
- 5 contributing to a historic district designated by the national
- 6 register of historic places, the state register of historic sites,
- 7 or a local unit acting under the local historic districts act, 1970
- 8 PA 169, MCL 399.201 to 399.215.
- 9 (iii) Is blighted property. As used in this subparagraph,
- 10 "blighted property" means property that meets any of the following
- 11 criteria:
- 12 (A) Has been declared a public nuisance in accordance with a
- 13 local housing, building, plumbing, fire, or other related code or
- 14 ordinance.
- 15 (B) Is an attractive nuisance to children because of physical
- 16 condition, use, or occupancy.
- 17 (C) Is a fire hazard or is otherwise dangerous to the safety
- 18 of persons or property.
- 19 (D) Has had the utilities, plumbing, heating, or sewerage
- 20 permanently disconnected, destroyed, removed, or rendered
- 21 ineffective so that the property is unfit for its intended use.
- 22 (E) Is tax reverted property owned by a qualified local
- 23 governmental unit, by a county, or by this state.
- 24 (F) Is property owned or under the control of a land bank fast
- 25 track authority under the land bank fast track act, 2003 PA 258,
- **26** MCL 124.751 to 124.774.
- 27 (G) Has substantial subsurface demolition debris buried on

- 1 site so that the property is unfit for its intended use.
- (iv) Is functionally obsolete property. As used in this
- 3 subparagraph, "functionally obsolete" means that the property is
- 4 unable to be used to adequately perform the function for which it
- 5 was intended due to a substantial loss in value resulting from
- 6 factors such as overcapacity, changes in technology, deficiencies
- 7 or superadequacies in design, or other similar factors that affect
- 8 the property itself or the property's relationship with other
- 9 surrounding property as determined by a Michigan advanced assessing
- 10 officer or a Michigan master assessing officer.
- 11 (v) Is a parcel that is adjacent or contiguous to property
- 12 described in subparagraphs (i) through (iv) if the development of
- 13 the adjacent or contiguous parcel is estimated to increase the
- 14 taxable value of the property described in subparagraphs (i)
- 15 through (iv).
- 16 (vi) THROUGH SEPTEMBER 30, 2022, IS USED FOR A NEIGHBORHOOD
- 17 AND COMMERCIAL CORRIDOR FOOD INITIATIVE.
- 18 (vii) (vi) Any other property as determined by the fund board
- 19 if the development of the property will promote community
- 20 revitalization consistent with the findings and declarations in
- **21** section 90.
- (f) "Federal secretary of the interior's standards for
- 23 rehabilitation and guidelines for rehabilitating historic
- 24 buildings, 36 CFR 67" means the nationally recognized federal
- 25 standards that guide work undertaken on historic resources.
- 26 (G) "NEIGHBORHOOD AND COMMERCIAL CORRIDOR FOOD INITIATIVE"
- 27 MEANS PROPERTY THAT WILL BE USED PRIMARILY AS A RETAIL SUPERMARKET,

- 1 GROCERY STORE, PRODUCE MARKET, OR DELICATESSEN THAT IS LOCATED IN A
- 2 DOWNTOWN AREA OR IN A DEVELOPMENT AREA AS DEFINED IN SECTION 2 OF
- 3 THE CORRIDOR IMPROVEMENT AUTHORITY ACT, 2005 PA 280, MCL 125.2872,
- 4 AS DETERMINED BY THE BOARD, THAT OFFERS UNPROCESSED USDA-INSPECTED
- 5 MEAT AND POULTRY PRODUCTS OR MEAT PRODUCTS THAT CARRY THE USDA
- 6 ORGANIC SEAL, FRESH FRUITS AND VEGETABLES, AND DAIRY PRODUCTS FOR
- 7 SALE TO THE PUBLIC.
- 8 (H) (g) "Other economic assistance" means any other form of
- 9 assistance allowed under this act that is not a community
- 10 revitalization loan or community revitalization grant.
- 11 Sec. 90b. (1) The fund shall create and operate the Michigan
- 12 community revitalization program to provide community
- 13 revitalization incentives for eligible investments on eligible
- 14 property in this state. The fund shall develop and use a detailed
- 15 application, approval, and compliance process adopted by a
- 16 resolution of the board and published and available on the fund's
- 17 website. Program standards, guidelines, templates, or any other
- 18 forms used by the fund to implement the Michigan community
- 19 revitalization program shall be approved by the board.
- 20 (2) A person or 2 or more persons may apply to the fund for
- 21 approval of community revitalization incentives associated with a
- 22 project under this section. Community revitalization incentives
- 23 shall not be approved for any property that is not eligible
- 24 property.
- 25 (3) Funds appropriated for programs under this chapter shall
- 26 MUST be placed in the 21st century jobs trust fund created in the
- 27 Michigan trust fund act, 2000 PA 489, MCL 12.251 to 12.260.12.262.

- 1 (4) Subject to section 88c, the fund shall review all
- 2 applications for community revitalization incentives. As part of
- 3 the application, the applicant shall include documentation
- 4 establishing that the project is located on eligible property and a
- 5 project description that includes a project pro-forma. The fund
- 6 shall consider the following criteria to the extent reasonably
- 7 applicable as reasonably determined by the fund board or its
- 8 designee to the type of project proposed when approving a community
- 9 revitalization inventive: INCENTIVE:
- 10 (a) The importance of the project to the community in which it
- 11 is located.
- 12 (b) If the project will act as a catalyst for additional
- 13 revitalization of the community in which it is located.
- 14 (c) The amount of local community and financial support for
- 15 the project.
- 16 (d) The applicant's financial need for a community
- 17 revitalization incentive.
- 18 (e) The extent of reuse of vacant buildings, reuse of historic
- 19 resources, and redevelopment of blighted property.
- 20 (f) Creation of jobs.
- 21 (g) The level of private sector and other contributions,
- 22 including, but not limited to, federal funds and federal tax
- 23 credits.
- 24 (h) Whether the project is financially and economically sound.
- 25 (i) Whether the project increases the density of the area.
- (j) Whether the project promotes mixed-use development and
- 27 walkable communities.

- 1 (k) Whether the project converts abandoned public buildings to 2
- private use.
- (l) Whether the project promotes sustainable development. 3
- (m) Whether the project involves the rehabilitation of a
- 5 historic resource.
- 6 (n) Whether the project addresses areawide redevelopment.
- 7 (o) Whether the project addresses underserved markets of
- 8 commerce.
- (p) The level and extent of environmental contamination. 9
- 10 (q) If the rehabilitation of the historic resource will meet
- 11 the federal secretary of the interior's standards for
- 12 rehabilitation and quidelines for rehabilitating historic
- 13 buildings, 36 CFR 67, when applied after engaging in discussions
- 14 with the state historic preservation office.
- 15 (r) Whether the project will compete with or affect existing
- 16 Michigan businesses within the same industry.
- 17 (s) Any other additional criteria approved by the board that
- 18 are specific to each individual project and are consistent with the
- 19 findings and intent of this chapter.
- 20 (5) An application shall be approved or denied not more than
- 21 90 days after receipt of the application that is considered
- 22 administratively complete by the board or its designee. If the
- 23 application is neither approved nor denied within 90 days after
- 24 being considered administratively complete, it shall MUST be
- 25 considered by the fund board, or its president if delegated, for
- 26 action at, or by, the next regularly scheduled board meeting. If an
- 27 application is approved, the fund shall determine the amount of

- 1 community revitalization incentives for the project based on the
- 2 fund's review of the application and the criteria specified in
- 3 subsection (4).
- 4 (6) Except as otherwise provided in this subsection, the
- 5 amount of community revitalization incentives that the board may
- 6 approve for a single project shall not exceed 25% of a project's
- 7 eligible investment up to \$10,000,000.00. A community
- 8 revitalization loan shall not exceed \$10,000,000.00, and a
- 9 community revitalization grant shall not exceed \$1,500,000.00.
- 10 However, a combination of loans, grants, and other economic
- 11 assistance under this chapter shall not exceed \$10,000,000.00 per
- 12 project. The board may not approve \$10,000,000.00 per project in
- 13 community revitalization incentives to more than 3 projects per
- 14 fiscal year. The board shall approve not less than 5 projects of
- 15 \$1,000,000.00 or less per project per fiscal year. If, after
- 16 reviewing all applications in a fiscal year, the fund determines
- 17 that less than 5 projects warranted an award of \$1,000,000.00 or
- 18 less, this subsection shall DOES not apply. Notwithstanding any
- 19 other limitation in this subsection, each year, of the community
- 20 revitalization projects approved by the board, the board may
- 21 approve up to 3 single projects that shall not exceed 50% of a
- 22 project's eligible investment up to \$10,000,000.00 for community
- 23 revitalization loans and grants for the specific purpose of
- 24 historic preservation. BEGINNING FOR THE 2017-2018 FISCAL YEAR AND
- 25 THROUGH THE 2021-2022 FISCAL YEAR, EXCEPT AS OTHERWISE PROVIDED IN
- 26 SUBSECTION (9), NOT LESS THAN 5% OF COMMUNITY REVITALIZATION
- 27 INCENTIVES SHALL BE AWARDED TO NEIGHBORHOOD AND COMMERCIAL CORRIDOR

## FOOD INITIATIVES.

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- 2 (7) When the board approves an application and determines the
- 3 amount of community revitalization incentives, the board shall
- 4 enter into a written agreement with the applicant. The written
- 5 agreement shall MUST provide in a clear and concise manner all of
- 6 the conditions imposed, including specific time frames, on the
- 7 applicant to receive the community revitalization incentive under
- 8 this chapter. The written agreement shall MUST provide for the
- 9 secured status of any loan, repayment, and penalties if the
- 10 applicant fails to comply with the provisions of the written
- 11 agreement as determined by the board. The applicant shall agree to
- 12 provide the data described in the written agreement that is
- 13 necessary for the fund to report to the legislature under this
- 14 chapter.
- 15 (8) Not more than 4% of the annual appropriation as provided
- 16 by law from the 21st century jobs trust fund established in the
- 17 Michigan trust fund act, 2000 PA 489, MCL 12.251 to 12.260, 12.262,
- 18 may be used for the purposes of administering the programs and
- 19 activities authorized under this chapter. However, the fund and the
- 20 fund board shall not use more than 3% of the annual appropriation
- 21 for administering the programs and activities authorized under this
- 22 chapter unless the fund board by a 2/3 vote authorizes the
- 23 additional 1% for administration. The MEDC may charge actual and
- 24 reasonable fees for costs associated with the community
- 25 revitalization incentive authorized under this chapter. These fees
- 26 are in addition to an amount of the appropriation used for
- 27 administering the programs and activities authorized under this

- 1 chapter.
- 2 (9) THE APPLICATION PROCESS FOR COMMUNITY REVITALIZATION
- INCENTIVES FOR NEIGHBORHOOD AND COMMERCIAL CORRIDOR FOOD 3
- 4 INITIATIVES MUST PROVIDE THAT APPLICATIONS FOR NEIGHBORHOOD AND
- COMMERCIAL CORRIDOR FOOD INITIATIVES MUST BE RECEIVED ON OR BEFORE 5
- JUNE 1 FOR THAT FISCAL YEAR. IF THERE ARE INSUFFICIENT APPROVED
- APPLICATIONS IN A FISCAL YEAR FOR COMMUNITY REVITALIZATION 7
- INCENTIVES FOR NEIGHBORHOOD AND COMMERCIAL CORRIDOR FOOD 8
- INITIATIVES, THEN THE REMAINING ALLOCATED FUNDS MAY BE USED FOR 9
- 10 COMMUNITY REVITALIZATION INCENTIVES THAT ARE NOT FOR NEIGHBORHOOD
- 11 AND COMMERCIAL CORRIDOR FOOD INITIATIVES AS DETERMINED BY THE
- 12 BOARD. IN ADDITION, A NEW NEIGHBORHOOD AND COMMERCIAL CORRIDOR FOOD
- INITIATIVE, AS DETERMINED BY THE BOARD, IS NOT ELIGIBLE FOR A 13
- COMMUNITY REVITALIZATION INCENTIVE IF IT IS LOCATED WITHIN 1 MILE 14
- OF AN EXISTING RETAIL SUPERMARKET, GROCERY STORE, OR PRODUCE 15
- MARKET, AS DETERMINED BY THE BOARD, THAT OFFERS UNPROCESSED USDA-16
- 17 INSPECTED MEAT AND POULTRY PRODUCTS OR MEAT PRODUCTS THAT CARRY THE
- USDA ORGANIC SEAL, FRESH FRUITS AND VEGETABLES, AND DAIRY PRODUCTS 18
- 19 FOR SALE TO THE PUBLIC.
- 20 (10) (9)—The legislature finds and declares that funding
- 21 authorized under this section is intended to encourage
- 22 diversification of the economy, to encourage capital investment in
- 23 this state, to promote the creation of qualified new jobs in this
- 24 state, and to promote the investment in brownfield and historic
- 25 preservation projects that reclaim previously used property that is
- 26 less likely to be revitalized without the investment.