SUBSTITUTE FOR

HOUSE BILL NO. 4207

A bill to amend 1984 PA 270, entitled "Michigan strategic fund act,"

by amending sections 90a and 90b (MCL 125.2090a and 125.2090b), as amended by 2014 PA 506.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 90a. As used in this chapter:
- 2 (a) "Community revitalization grant" or "grant" means a grant
- 3 that is approved under section 90b and that is subject to
- 4 requirements in section 90c.
- 5 (b) "Community revitalization incentive" means a community
- 6 revitalization grant, a community revitalization loan, or other
- 7 economic assistance.
- 8 (c) "Community revitalization loan" or "loan" means a loan
- 9 that is approved under section 90b and that is subject to the

- 1 requirements in section 90d.
- 2 (d) "Eligible investment" means 1 or more of the following,
- 3 subject to a written agreement under this section, including
- 4 investment which THAT occurred prior to the approval of the
- 5 application, to the extent that the project has not been completely
- 6 reimbursed to or been paid for on behalf of the person requesting a
- 7 community revitalization incentive under this chapter:
- 8 (i) Any demolition, construction, alteration, rehabilitation,
- 9 or improvement of buildings.
- 10 (ii) Site improvements.
- 11 (iii) The addition of machinery, equipment, or fixtures to the
- **12** approved project.
- 13 (iv) Architectural, engineering, surveying, and similar
- 14 professional fees but not certain soft costs of the eligible
- 15 investment as determined by the board, including, but not limited
- 16 to, developer fees, appraisals, performance bonds, closing costs,
- 17 bank fees, loan fees, risk contingencies, financing costs,
- 18 permanent or construction period interest, legal expenses, leasing
- 19 or sales commissions, marketing costs, professional fees, shared
- 20 savings, taxes, title insurance, bank inspection fees, insurance,
- 21 and project management fees.
- (e) "Eligible property" means property that meets 1 or more of
- 23 the following conditions:
- 24 (i) Is determined to be a facility. As used in this
- 25 subparagraph, "facility" means that term as defined in section 2 of
- 26 the brownfield redevelopment financing act, 1996 PA 381, MCL
- **27** 125.2652.

- 1 (ii) Is a historic resource. As used in this subparagraph,
- 2 "historic resource" means a publicly or privately owned historic
- 3 building, structure, site, object, feature, or open space either
- 4 manmade or natural, individually listed or located within and
- 5 contributing to a historic district designated by the national
- 6 register of historic places, the state register of historic sites,
- 7 or a local unit acting under the local historic districts act, 1970
- 8 PA 169, MCL 399.201 to 399.215.
- 9 (iii) Is blighted property. As used in this subparagraph,
- 10 "blighted property" means property that meets any of the following
- 11 criteria:
- 12 (A) Has been declared a public nuisance in accordance with a
- 13 local housing, building, plumbing, fire, or other related code or
- 14 ordinance.
- 15 (B) Is an attractive nuisance to children because of physical
- 16 condition, use, or occupancy.
- 17 (C) Is a fire hazard or is otherwise dangerous to the safety
- 18 of persons or property.
- 19 (D) Has had the utilities, plumbing, heating, or sewerage
- 20 permanently disconnected, destroyed, removed, or rendered
- 21 ineffective so that the property is unfit for its intended use.
- 22 (E) Is tax reverted property owned by a qualified local
- 23 governmental unit, by a county, or by this state.
- 24 (F) Is property owned or under the control of a land bank fast
- 25 track authority under the land bank fast track act, 2003 PA 258,
- 26 MCL 124.751 to 124.774.
- 27 (G) Has substantial subsurface demolition debris buried on

- 1 site so that the property is unfit for its intended use.
- 2 (iv) Is functionally obsolete property. As used in this
- 3 subparagraph, "functionally obsolete" means that the property is
- 4 unable to be used to adequately perform the function for which it
- 5 was intended due to a substantial loss in value resulting from
- 6 factors such as overcapacity, changes in technology, deficiencies
- 7 or superadequacies in design, or other similar factors that affect
- 8 the property itself or the property's relationship with other
- 9 surrounding property as determined by a Michigan advanced assessing
- 10 officer or a Michigan master assessing officer.
- 11 (v) Is a parcel that is adjacent or contiguous to property
- 12 described in subparagraphs (i) through (iv) if the development of
- 13 the adjacent or contiguous parcel is estimated to increase the
- 14 taxable value of the property described in subparagraphs (i)
- 15 through (iv).
- 16 (vi) THROUGH SEPTEMBER 30, 2022, IS USED FOR A NEIGHBORHOOD
- 17 AND COMMERCIAL CORRIDOR FOOD INITIATIVE.
- 18 (vii) (vi)—Any other property as determined by the fund board
- 19 if the development of the property will promote community
- 20 revitalization consistent with the findings and declarations in
- **21** section 90.
- (f) "Federal secretary of the interior's standards for
- 23 rehabilitation and guidelines for rehabilitating historic
- 24 buildings, 36 CFR 67" means the nationally recognized federal
- 25 standards that guide work undertaken on historic resources.
- 26 (G) "NEIGHBORHOOD AND COMMERCIAL CORRIDOR FOOD INITIATIVE"
- 27 MEANS PROPERTY THAT WILL BE USED PRIMARILY AS A RETAIL SUPERMARKET,

- 1 GROCERY STORE, PRODUCE MARKET, OR DELICATESSEN THAT IS LOCATED IN A
- 2 DOWNTOWN AREA OR IN A DEVELOPMENT AREA AS DEFINED IN SECTION 2 OF
- 3 THE CORRIDOR IMPROVEMENT AUTHORITY ACT, 2005 PA 280, MCL 125.2872,
- 4 AS DETERMINED BY THE BOARD, THAT OFFERS UNPROCESSED USDA-INSPECTED
- 5 MEAT AND POULTRY PRODUCTS OR MEAT PRODUCTS THAT CARRY THE USDA
- 6 ORGANIC SEAL, FRESH FRUITS AND VEGETABLES, AND DAIRY PRODUCTS FOR
- 7 SALE TO THE PUBLIC.
- 8 (H) (g) "Other economic assistance" means any other form of
- 9 assistance allowed under this act that is not a community
- 10 revitalization loan or community revitalization grant.
- 11 Sec. 90b. (1) The fund shall create and operate the Michigan
- 12 community revitalization program to provide community
- 13 revitalization incentives for eligible investments on eligible
- 14 property in this state. The fund shall develop and use a detailed
- 15 application, approval, and compliance process adopted by a
- 16 resolution of the board and published and available on the fund's
- 17 website. Program standards, guidelines, templates, or any other
- 18 forms used by the fund to implement the Michigan community
- 19 revitalization program shall be approved by the board.
- 20 (2) A person or 2 or more persons may apply to the fund for
- 21 approval of community revitalization incentives associated with a
- 22 project under this section. Community revitalization incentives
- 23 shall not be approved for any property that is not eligible
- 24 property.
- 25 (3) Funds appropriated for programs under this chapter shall
- 26 MUST be placed in the 21st century jobs trust fund created in the
- 27 Michigan trust fund act, 2000 PA 489, MCL 12.251 to 12.260.12.262.

- 1 (4) Subject to section 88c, the fund shall review all
- 2 applications for community revitalization incentives. As part of
- 3 the application, the applicant shall include documentation
- 4 establishing that the project is located on eligible property and a
- 5 project description that includes a project pro-forma. The fund
- 6 shall consider the following criteria to the extent reasonably
- 7 applicable as reasonably determined by the fund board or its
- 8 designee to the type of project proposed when approving a community
- 9 revitalization inventive: INCENTIVE:
- 10 (a) The importance of the project to the community in which it
- 11 is located.
- 12 (b) If the project will act as a catalyst for additional
- 13 revitalization of the community in which it is located.
- 14 (c) The amount of local community and financial support for
- 15 the project.
- 16 (d) The applicant's financial need for a community
- 17 revitalization incentive.
- 18 (e) The extent of reuse of vacant buildings, reuse of historic
- 19 resources, and redevelopment of blighted property.
- 20 (f) Creation of jobs.
- 21 (g) The level of private sector and other contributions,
- 22 including, but not limited to, federal funds and federal tax
- 23 credits.
- 24 (h) Whether the project is financially and economically sound.
- 25 (i) Whether the project increases the density of the area.
- 26 (j) Whether the project promotes mixed-use development and
- 27 walkable communities.

- 1 (k) Whether the project converts abandoned public buildings to
- 2 private use.
- (l) Whether the project promotes sustainable development.
- 4 (m) Whether the project involves the rehabilitation of a
- 5 historic resource.
- 6 (n) Whether the project addresses areawide redevelopment.
- 7 (o) Whether the project addresses underserved markets of
- 8 commerce.
- 9 (p) The level and extent of environmental contamination.
- 10 (q) If the rehabilitation of the historic resource will meet
- 11 the federal secretary of the interior's standards for
- 12 rehabilitation and guidelines for rehabilitating historic
- 13 buildings, 36 CFR 67, when applied after engaging in discussions
- 14 with the state historic preservation office.
- 15 (r) Whether the project will compete with or affect existing
- 16 Michigan businesses within the same industry.
- 17 (s) Any other additional criteria approved by the board that
- 18 are specific to each individual project and are consistent with the
- 19 findings and intent of this chapter.
- 20 (5) An application shall be approved or denied not more than
- 21 90 days after receipt of the application that is considered
- 22 administratively complete by the board or its designee. If the
- 23 application is neither approved nor denied within 90 days after
- 24 being considered administratively complete, it shall MUST be
- 25 considered by the fund board, or its president if delegated, for
- 26 action at, or by, the next regularly scheduled board meeting. If an
- 27 application is approved, the fund shall determine the amount of

- 1 community revitalization incentives for the project based on the
- 2 fund's review of the application and the criteria specified in
- 3 subsection (4).
- 4 (6) Except as otherwise provided in this subsection, the
- 5 amount of community revitalization incentives that the board may
- 6 approve for a single project shall not exceed 25% of a project's
- 7 eligible investment up to \$10,000,000.00. A community
- 8 revitalization loan shall not exceed \$10,000,000.00, and a
- 9 community revitalization grant shall not exceed \$1,500,000.00.
- 10 However, a combination of loans, grants, and other economic
- 11 assistance under this chapter shall not exceed \$10,000,000.00 per
- project. The board may not approve \$10,000,000.00 per project in
- 13 community revitalization incentives to more than 3 projects per
- 14 fiscal year. The board shall approve not less than 5 projects of
- 15 \$1,000,000.00 or less per project per fiscal year. If, after
- 16 reviewing all applications in a fiscal year, the fund determines
- 17 that less than 5 projects warranted an award of \$1,000,000.00 or
- 18 less, this subsection shall DOES not apply. Notwithstanding any
- 19 other limitation in this subsection, each year, of the community
- 20 revitalization projects approved by the board, the board may
- 21 approve up to 3 single projects that shall not exceed 50% of a
- project's eligible investment up to \$10,000,000.00 for community
- 23 revitalization loans and grants for the specific purpose of
- 24 historic preservation. BEGINNING FOR THE 2017-2018 FISCAL YEAR AND
- 25 THROUGH THE 2021-2022 FISCAL YEAR, EXCEPT AS OTHERWISE PROVIDED IN
- 26 SUBSECTION (9), NOT LESS THAN 5% OF COMMUNITY REVITALIZATION
- 27 INCENTIVES SHALL BE AWARDED TO NEIGHBORHOOD AND COMMERCIAL CORRIDOR

1 FOOD INITIATIVES.

- 2 (7) When the board approves an application and determines the
- 3 amount of community revitalization incentives, the board shall
- 4 enter into a written agreement with the applicant. The written
- 5 agreement shall MUST provide in a clear and concise manner all of
- 6 the conditions imposed, including specific time frames, on the
- 7 applicant to receive the community revitalization incentive under
- 8 this chapter. The written agreement shall MUST provide for the
- 9 secured status of any loan, repayment, and penalties if the
- 10 applicant fails to comply with the provisions of the written
- 11 agreement as determined by the board. The applicant shall agree to
- 12 provide the data described in the written agreement that is
- 13 necessary for the fund to report to the legislature under this
- 14 chapter.
- 15 (8) Not more than 4% of the annual appropriation as provided
- 16 by law from the 21st century jobs trust fund established in the
- 17 Michigan trust fund act, 2000 PA 489, MCL 12.251 to 12.260, 12.262,
- 18 may be used for the purposes of administering the programs and
- 19 activities authorized under this chapter. However, the fund and the
- 20 fund board shall not use more than 3% of the annual appropriation
- 21 for administering the programs and activities authorized under this
- 22 chapter unless the fund board by a 2/3 vote authorizes the
- 23 additional 1% for administration. The MEDC may charge actual and
- 24 reasonable fees for costs associated with the community
- 25 revitalization incentive authorized under this chapter. These fees
- 26 are in addition to an amount of the appropriation used for
- 27 administering the programs and activities authorized under this

- 1 chapter.
- 2 (9) THE APPLICATION PROCESS FOR COMMUNITY REVITALIZATION
- INCENTIVES FOR NEIGHBORHOOD AND COMMERCIAL CORRIDOR FOOD 3
- 4 INITIATIVES MUST PROVIDE THAT APPLICATIONS FOR NEIGHBORHOOD AND
- COMMERCIAL CORRIDOR FOOD INITIATIVES MUST BE RECEIVED ON OR BEFORE 5
- JUNE 1 FOR THAT FISCAL YEAR. IF THERE ARE INSUFFICIENT APPROVED
- APPLICATIONS IN A FISCAL YEAR FOR COMMUNITY REVITALIZATION 7
- INCENTIVES FOR NEIGHBORHOOD AND COMMERCIAL CORRIDOR FOOD 8
- INITIATIVES, THEN THE REMAINING ALLOCATED FUNDS MAY BE USED FOR 9
- COMMUNITY REVITALIZATION INCENTIVES THAT ARE NOT FOR NEIGHBORHOOD 10
- 11 AND COMMERCIAL CORRIDOR FOOD INITIATIVES AS DETERMINED BY THE
- 12 BOARD. IN ADDITION, A NEW NEIGHBORHOOD AND COMMERCIAL CORRIDOR FOOD
- INITIATIVE, AS DETERMINED BY THE BOARD, IS NOT ELIGIBLE FOR A 13
- COMMUNITY REVITALIZATION INCENTIVE IF IT IS LOCATED WITHIN 1 MILE 14
- OF AN EXISTING RETAIL SUPERMARKET, GROCERY STORE, OR PRODUCE 15
- MARKET, AS DETERMINED BY THE BOARD, THAT OFFERS UNPROCESSED USDA-16
- 17 INSPECTED MEAT AND POULTRY PRODUCTS OR MEAT PRODUCTS THAT CARRY THE
- USDA ORGANIC SEAL, FRESH FRUITS AND VEGETABLES, AND DAIRY PRODUCTS 18
- 19 FOR SALE TO THE PUBLIC.
- 20 (10) (9) The legislature finds and declares that funding
- 21 authorized under this section is intended to encourage
- 22 diversification of the economy, to encourage capital investment in
- 23 this state, to promote the creation of qualified new jobs in this
- 24 state, and to promote the investment in brownfield and historic
- 25 preservation projects that reclaim previously used property that is
- 26 less likely to be revitalized without the investment.