## **HOUSE BILL No. 5165**

October 24, 2017, Introduced by Rep. Graves and referred to the Committee on Oversight.

A bill to amend 1936 (Ex Sess) PA 1, entitled "Michigan employment security act,"

(MCL 421.1 to 421.75) by adding sections 54f, 54g, and 54h.

## THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 SEC. 54F. (1) AN EMPLOYER THAT IS AN INTERESTED PARTY TO A
- 2 CLAIM FOR BENEFITS MAY REPORT TO THE UNEMPLOYMENT AGENCY THAT THE
- 3 CLAIM IS FRAUDULENT BECAUSE THE INDIVIDUAL WHO FILED THE CLAIM IS
- 4 AN IMPOSTOR. THE UNEMPLOYMENT AGENCY SHALL ACCEPT REPORTS SUBMITTED
- 5 UNDER THIS SUBSECTION BY MAIL, FAX, AND ANY OTHER MEANS APPROVED BY
- 6 THE UNEMPLOYMENT AGENCY AND SHALL MAINTAIN A WEBSITE FOR EMPLOYERS
- 7 TO SUBMIT REPORTS. A REPORT SUBMITTED UNDER THIS SUBSECTION MUST
- 8 INCLUDE ALL OF THE FOLLOWING:
  - (A) A STATEMENT THAT THE EMPLOYER BELIEVES THAT THE CLAIM IS

- 1 FRAUDULENT BECAUSE THE INDIVIDUAL WHO FILED THE CLAIM IS AN
- 2 IMPOSTOR AND THE FACTS OR EVIDENCE SUPPORTING ITS BELIEF.
- 3 (B) THE NAME AND LAST KNOWN ADDRESS OF THE AFFECTED INDIVIDUAL
- 4 AND, IF AVAILABLE, THE AFFIDAVIT SIGNED BY THE AFFECTED INDIVIDUAL
- 5 UNDER SUBSECTION (2).
- 6 (C) A STATEMENT THAT THE EMPLOYER IS NOT MAKING THE REPORT
- 7 FRIVOLOUSLY AND THAT THE INFORMATION CONTAINED IN THE REPORT IS, TO
- 8 THE BEST OF THE EMPLOYER'S KNOWLEDGE, COMPLETE AND ACCURATE.
- 9 (D) THE NAME, ADDRESS, ELECTRONIC MAIL ADDRESS, AND TELEPHONE
- 10 NUMBER OF THE INDIVIDUAL SUBMITTING THE REPORT.
- 11 (E) THE SIGNATURE OF THE INDIVIDUAL SUBMITTING THE REPORT.
- 12 (2) AN AFFECTED INDIVIDUAL MAY SUBMIT AN AFFIDAVIT TO AN
- 13 EMPLOYER OR THE UNEMPLOYMENT AGENCY. THE UNEMPLOYMENT AGENCY SHALL
- 14 INCLUDE ON ITS WEBSITE AN AFFIDAVIT FORM THAT MEETS THE
- 15 REQUIREMENTS OF THIS SUBSECTION. AN AFFIDAVIT SUBMITTED UNDER THIS
- 16 SUBSECTION MUST INCLUDE ALL OF THE FOLLOWING:
- 17 (A) THE NAME, ADDRESS, AND SOCIAL SECURITY NUMBER OF THE
- 18 AFFECTED INDIVIDUAL.
- 19 (B) A STATEMENT THAT THE AFFECTED INDIVIDUAL DID NOT FILE THE
- 20 CLAIM FOR BENEFITS WITH THE UNEMPLOYMENT AGENCY.
- 21 (C) A STATEMENT THAT THE INFORMATION IN THE AFFIDAVIT IS
- 22 COMPLETE AND ACCURATE.
- 23 (D) THE SIGNATURE OF THE AFFECTED INDIVIDUAL.
- 24 (3) UPON RECEIVING BOTH A REPORT SUBMITTED UNDER SUBSECTION
- 25 (1) AND AN AFFIDAVIT SUBMITTED UNDER SUBSECTION (2), THE
- 26 UNEMPLOYMENT AGENCY SHALL DO BOTH OF THE FOLLOWING:
- 27 (A) CANCEL ALL BENEFIT PAYMENTS ON THE CLAIM.

- 1 (B) MAKE A DETERMINATION WITHIN 2 BUSINESS DAYS REGARDING
- 2 WHETHER THE CLAIM IS FRAUDULENT AND WHETHER THE IMPOSTOR COMMITTED
- 3 IDENTITY THEFT AND MAIL THE DETERMINATION TO ALL INTERESTED
- 4 PARTIES. IF THE UNEMPLOYMENT AGENCY DETERMINES THAT THE IMPOSTOR
- 5 COMMITTED IDENTITY THEFT, THE DETERMINATION MUST STATE THAT THE
- 6 CLAIM IS CANCELED AND IS NULL AND VOID.
- 7 (4) UPON RECEIVING ONLY A REPORT SUBMITTED UNDER SUBSECTION
- 8 (1) OR UPON RECEIVING ONLY AN AFFIDAVIT SUBMITTED UNDER SUBSECTION
- 9 (2), THE UNEMPLOYMENT AGENCY SHALL DO ALL OF THE FOLLOWING:
- 10 (A) NOTIFY THE IMPOSTOR BY MAIL THAT THE IMPOSTOR MUST, WITHIN
- 11 10 DAYS AFTER THE DATE OF THE NOTICE, PROVIDE PROOF OF HIS OR HER
- 12 IDENTITY BY PROVIDING THE UNEMPLOYMENT AGENCY WITH COPIES OF THE
- 13 ACCEPTABLE DOCUMENTS AS PROVIDED IN THE FORM I-9. AS USED IN THIS
- 14 SUBDIVISION, "FORM I-9" MEANS THE EMPLOYMENT VERIFICATION FORM THAT
- 15 FULFILLS THE EMPLOYMENT VERIFICATION OBLIGATIONS UNDER 8 CFR
- 16 274A.2.
- 17 (B) IF THE IMPOSTOR DOES NOT PROVIDE PROOF OF HIS OR HER
- 18 IDENTITY PURSUANT TO SUBDIVISION (A), THE UNEMPLOYMENT AGENCY SHALL
- 19 DO ALL OF THE FOLLOWING:
- 20 (i) CANCEL ALL BENEFIT PAYMENTS ON THE CLAIM AND ISSUE A
- 21 DETERMINATION OF THE CANCELLATION TO ALL INTERESTED PARTIES.
- 22 (ii) CONDUCT AN INVESTIGATION TO DETERMINE WHETHER THE CLAIM
- 23 IS FRAUDULENT AND WHETHER THE IMPOSTOR COMMITTED IDENTITY THEFT.
- 24 (iii) MAKE A DETERMINATION REGARDING WHETHER THE CLAIM IS
- 25 FRAUDULENT AND WHETHER THE IMPOSTOR COMMITTED IDENTITY THEFT AND
- 26 MAIL THE DETERMINATION TO ALL INTERESTED PARTIES. IF THE
- 27 UNEMPLOYMENT AGENCY DETERMINES THAT THE IMPOSTOR COMMITTED IDENTITY

- 1 THEFT, THE DETERMINATION MUST STATE THAT THE CLAIM IS CANCELED AND
- 2 IS NULL AND VOID.
- 3 (C) IF THE IMPOSTOR PROVIDES PROOF OF HIS OR HER IDENTITY
- 4 PURSUANT TO SUBDIVISION (A), THE UNEMPLOYMENT AGENCY SHALL DO BOTH
- 5 OF THE FOLLOWING:
- 6 (i) CONDUCT AN INVESTIGATION TO DETERMINE WHETHER THE CLAIM IS
- 7 FRAUDULENT AND WHETHER THE IMPOSTOR COMMITTED IDENTITY THEFT.
- 8 (ii) MAKE A DETERMINATION REGARDING WHETHER THE CLAIM IS
- 9 FRAUDULENT AND WHETHER THE IMPOSTOR COMMITTED IDENTITY THEFT AND
- 10 MAIL THE DETERMINATION TO ALL INTERESTED PARTIES.
- 11 (5) AN INTERESTED PARTY MAY APPEAL A DETERMINATION MADE UNDER
- 12 SUBSECTION (3) OR (4) PURSUANT TO SECTION 32A.
- 13 (6) IF THE UNEMPLOYMENT AGENCY DETERMINES UNDER SUBSECTION (3)
- 14 OR (4) THAT AN IMPOSTOR COMMITTED IDENTITY THEFT TO OBTAIN
- 15 BENEFITS, THE UNEMPLOYMENT AGENCY SHALL, WITHIN 60 DAYS AFTER THE
- 16 DETERMINATION BECOMES FINAL, CREDIT THE EMPLOYER'S ACCOUNT FOR THE
- 17 BENEFITS PAID TO THE IMPOSTOR THAT WERE CHARGED TO THE EMPLOYER'S
- 18 ACCOUNT.
- 19 (7) UPON THE REQUEST OF AN INDIVIDUAL, THE UNEMPLOYMENT AGENCY
- 20 SHALL PROVIDE THE INDIVIDUAL WITH ANY DETERMINATIONS THE
- 21 UNEMPLOYMENT AGENCY MADE REGARDING A CLAIM SUBMITTED BY AN IMPOSTOR
- 22 TO WHICH THE INDIVIDUAL WAS AN INTERESTED PARTY.
- 23 (8) AN EMPLOYER THAT SUBMITS A FRIVOLOUS REPORT OR OTHERWISE
- 24 INTENTIONALLY MISREPRESENTS INFORMATION IN A REPORT SUBMITTED UNDER
- 25 SUBSECTION (1), OR AN INDIVIDUAL WHO INTENTIONALLY MISREPRESENTS
- 26 INFORMATION IN AN AFFIDAVIT SUBMITTED UNDER SUBSECTION (2), IS
- 27 SUBJECT TO THE SANCTIONS AND PENALTIES AS PROVIDED IN SECTION 54.

- 1 (9) AN AFFECTED INDIVIDUAL IS AN INTERESTED PARTY FOR PURPOSES
- 2 OF THIS SECTION AND ANY APPEALS MADE UNDER SECTION 32A RELATED TO A
- 3 DETERMINATION MADE UNDER THIS SECTION.
- 4 (10) AS USED IN THIS SECTION:
- 5 (A) "AFFECTED INDIVIDUAL" MEANS AN INDIVIDUAL WHOSE IDENTITY
- 6 WAS OR IS ALLEGED TO HAVE BEEN STOLEN BY AN IMPOSTOR.
- 7 (B) "IDENTITY THEFT" MEANS THAT TERM AS DEFINED IN SECTION 24
- 8 OF CHAPTER VII OF THE CODE OF CRIMINAL PROCEDURE, 1927 PA 175, MCL
- 9 767.24.
- 10 (C) "IMPOSTOR" MEANS AN INDIVIDUAL WHO COMMITTED OR IS ALLEGED
- 11 TO HAVE COMMITTED IDENTITY THEFT TO OBTAIN BENEFITS.
- 12 SEC. 54G. (1) BY JANUARY 31 EACH YEAR, BEGINNING IN 2019, THE
- 13 UNEMPLOYMENT AGENCY SHALL PROVIDE A WRITTEN REPORT REGARDING CLAIMS
- 14 SUBMITTED BY IMPOSTORS UNDER THIS ACT TO THE CHAIRPERSONS OF THE
- 15 STANDING COMMITTEES AND THE APPROPRIATIONS SUBCOMMITTEES OF THE
- 16 HOUSE OF REPRESENTATIVES AND SENATE HAVING JURISDICTION OVER
- 17 LEGISLATION PERTAINING TO EMPLOYMENT SECURITY. THE REPORT MUST
- 18 INCLUDE ALL OF THE FOLLOWING INFORMATION FROM THE IMMEDIATELY
- 19 PRECEDING CALENDAR YEAR IN A FORM THAT DOES NOT IDENTIFY AN
- 20 INDIVIDUAL, CLAIMANT, OR EMPLOYER:
- 21 (A) THE PROCEDURES THE UNEMPLOYMENT AGENCY HAS ADOPTED TO
- 22 MITIGATE THE INCIDENCE OF CLAIMS SUBMITTED BY IMPOSTORS.
- 23 (B) THE TOTAL NUMBER OF REPORTS SUBMITTED UNDER SECTION 54F(1)
- 24 AND THE NUMBER OF REPORTS SUBMITTED UNDER SECTION 54F(1) THAT THE
- 25 UNEMPLOYMENT AGENCY DETERMINED MET THE REQUIREMENTS OF SECTION
- 26 54F(8).
- 27 (C) THE TOTAL NUMBER OF AFFIDAVITS SUBMITTED UNDER SECTION

- 1 54F(2) AND THE NUMBER OF AFFIDAVITS SUBMITTED UNDER SECTION 54F(2)
- 2 THAT THE UNEMPLOYMENT AGENCY DETERMINED MET THE REQUIREMENTS OF
- 3 SECTION 54F(8).
- 4 (D) THE NUMBER OF DETERMINATIONS MADE UNDER SECTION 54F(3) AND
- 5 (4) WHERE THE UNEMPLOYMENT AGENCY DETERMINED THAT AN IMPOSTOR
- 6 COMMITTED IDENTITY THEFT.
- 7 (E) THE NUMBER OF DETERMINATIONS MADE UNDER SECTION 54F(3) AND
- 8 (4) WHERE THE UNEMPLOYMENT AGENCY DETERMINED THAT AN IMPOSTOR DID
- 9 NOT COMMIT IDENTITY THEFT.
- 10 (F) THE TOTAL AMOUNT OF BENEFITS PAID TO IMPOSTORS AND THE
- 11 TOTAL AMOUNT RECOVERED FROM IMPOSTORS.
- 12 (2) AS USED IN THIS SECTION:
- 13 (A) "IDENTITY THEFT" MEANS THAT TERM AS DEFINED IN SECTION 24
- 14 OF CHAPTER VII OF THE CODE OF CRIMINAL PROCEDURE, 1927 PA 175, MCL
- 15 767.24.
- 16 (B) "IMPOSTOR" MEANS THAT TERM AS DEFINED IN SECTION 54F.
- 17 SEC. 54H. (1) THE DIRECTOR SHALL APPOINT AN INDIVIDUAL TO
- 18 PERFORM ACTIVITIES THAT INCLUDE, BUT ARE NOT LIMITED TO:
- 19 (A) MAKING REFERRALS FOR CRIMINAL, CIVIL, AND ADMINISTRATIVE
- 20 ACTION AND DISPOSITION OF APPROPRIATE CASES INVOLVING IMPOSTORS.
- 21 (B) REVIEWING ADMINISTRATIVE POLICIES, PRACTICES, AND
- 22 PROCEDURES.
- 23 (C) REVIEWING PROCEDURES THE UNEMPLOYMENT AGENCY HAS ADOPTED
- 24 TO MITIGATE THE INCIDENCE OF CLAIMS SUBMITTED BY IMPOSTORS, AND
- 25 MAKING RECOMMENDATIONS TO IMPROVE THOSE PROCEDURES.
- 26 (D) MAKING RECOMMENDATIONS TO IMPROVE INTEGRITY AND
- 27 ACCOUNTABILITY WITHIN THE UNEMPLOYMENT AGENCY.

- 1 (E) WORKING WITH THE AUDITOR GENERAL TO ENSURE EFFECTIVE AND
- 2 EFFICIENT PROCESSES WITHIN THE UNEMPLOYMENT AGENCY.
- 3 (2) AS USED IN THIS SECTION, "IMPOSTOR" MEANS THAT TERM AS
- 4 DEFINED IN SECTION 54F.
- 5 Enacting section 1. This amendatory act takes effect 90 days
- 6 after the date it is enacted into law.
- 7 Enacting section 2. This amendatory act does not take effect
- 8 unless all of the following bills of the 99th Legislature are
- 9 enacted into law:
- 10 (a) Senate Bill No. \_\_\_\_ or House Bill No. 5169 (request no.
- **11** 03872'17).
- 12 (b) Senate Bill No. or House Bill No. 5167 (request no.
- **13** 03873'17).
- 14 (c) Senate Bill No. \_\_\_\_ or House Bill No. 5172 (request no.
- **15** 03874'17).
- 16 (d) Senate Bill No. \_\_\_\_ or House Bill No. 5170 (request no.
- **17** 03876'17).
- 18 (e) Senate Bill No. or House Bill No. 5168 (request no.
- **19** 03878'17).
- 20 (f) Senate Bill No. \_\_\_\_ or House Bill No. 5166 (request no.
- **21** 03879'17).
- 22 (g) Senate Bill No. \_\_\_\_ or House Bill No. 5171 (request no.
- **23** 03880'17).

03877'17 Final Page BJH